# nyhart

## City of East Providence, Rhode Island Police and Fire Fighters Retirement System

October 31, 2016
Actuarial Valuation Report

Actuarial Certification	3
Executive Summary	5
Summary Results	5
Changes Since Prior Valuation and Key Notes	6
Assets and Liabilities	7
Present Value of Future Benefits	7
Funding Liabilities	8
Asset Information	9
Reconciliation of Gain/Loss	11
Contribution Requirements	12
Development of Actuarial Recommended Contribution	12
Demographic Information	13
Participant Reconciliation	15
Plan Provisions	17
Actuarial Assumptions	21
Other Measurements	24
Schedule of Amortizations	25
Schedule of Amortizations by division	26
Allocation of assets by division	27
Actuarial Recommended Contribution by division	28



At the request of the plan sponsor, this report summarizes the City of East Providence, Rhode Island Police and Fire Fighters Retirement System as of October 31, 2016. The purpose of this report is to communicate the following results of the valuation:

- · Funded Status; and
- Determine Actuarial Recommended Contribution for plan year ending October 31, 2017;

This report has been prepared in accordance with the applicable Federal and State laws. Consequently, it may not be appropriate for other purposes. Please contact Nyhart prior to disclosing this report to any other party or relying on its content for any purpose other than that explained above. Failure to do so may result in misrepresentation or misinterpretation of this report.

The results in this report were prepared using information provided to us by other parties. The census information has been provided to us by the employer. Asset information has been provided to us by the trustee. We have reviewed the provided data for reasonableness when compared to prior information provided, but have not audited the data. Where relevant data may be missing, we have made assumptions we believe to be reasonable. We are not aware of any significant issues with and have relied on the data provided. Any errors in the data provided may result in a different result than those provided in this report. A summary of the data used in the valuation is included in this report.

The actuarial assumptions and methods were chosen by the Board. In our opinion, all actuarial assumptions and methods are individually reasonable and in combination represent our best estimate of anticipated experience of the plan. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following:

- plan experience differing from that anticipated by the economic or demographic assumptions;
- changes in economic or demographic assumptions;
- increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period); and
- changes in plan provisions or applicable law.

We did not perform an analysis of the potential range of future measurements due to the limited scope of our engagement. This report has been prepared in accordance with generally accepted actuarial principles and practice.

Neither Nyhart nor any of its employees have any relationship with the plan or its sponsor which could impair or appear to impair the objectivity of this report. To the extent that this report or any attachment concerns tax matters, it is not intended to be used and cannot be used by a taxpayer for the purpose of avoiding penalties that may be imposed by law.



David D. Harris

The undersigned are compliant with the continuing education requirements of the Qualification Standards for Actuaries Issuing Statements of Actuarial Opinion in the United States and are available for any questions.

Nyhart

Elizabeth A. Wiley, ASA

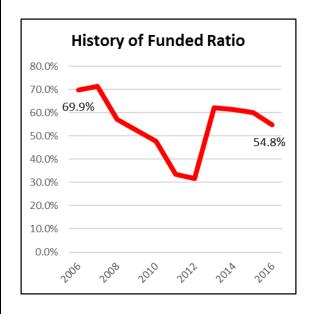
David D. Harris, ASA, EA, MAAA

August 3, 2017 Date

### **Summary Results**

The actuarial valuation's primary purpose is to produce a scorecard measure displaying the funding progress of the plan toward the ultimate goal of paying benefits at retirement. The accrued liability is based on an entry age level percentage of pay.

Valuation Date	October 31, 2015	October 31, 2016
Funded Status Measures		
Entry Age Accrued Liability	\$189,603,866	\$211,150,930
Actuarial Value of Assets	113,803,022	115,793,717
Unfunded Accrued Liability	\$75,800,844	\$95,357,213
Funded Percentage (AVA)	60.0%	54.8%
Funded percentage (MVA)	61.1%	55.2%
Cost Measures		
Actuarial Recommended Contribution Actuarial Recommended Contribution	\$5,921,652	\$7,289,839
(as a percentage of payroll)	40.5%	48.5%
Asset Performance		
Market Value of Assets (MVA)	\$115,826,192	\$116,473,001
Actuarial Value of Assets (AVA)	\$113,803,022	\$115,793,717
Actuarial Value/Market Value	98.3%	99.4%
Participant Information		
Active Participants	205	204
Terminated Vested Participants	0	0
Retirees, Beneficiaries, and Disabled Participants	246	254
Total	451	458
Valuation Payroll	\$14,628,273	\$15,021,061
Projected Payroll	\$14,628,273	\$15,021,061





#### **Changes Since Prior Valuation and Key Notes**

There have been no changes to the plan provisions since the last valuation.

Effective October 31, 2016 there was a funding method change due to the change in firm and enrolled actuary for the plan. Results from 2015 and prior plan years shown in this report were obtained from valuation results prepared by Fallon Pension Actuaries, Inc.

As a result of the change in firm and enrolled actuary for the plan, some differences in software and coding resulted in an increase in the Funding Liability and Normal Cost. Specifically, the most impactful difference relates to how pay increases from longevity and holiday pay are reflected in retirement benefits. Prior software had gradually reflected increases due to longevity and holiday pay to the benefit through accruals, where current coding now reflects specific longevity and pay increases as scheduled in the agreement between:

- the City of East Providence, Rhode Island and the International Brotherhood of Police Officers Local Number 569 for the period November 1, 2014 to October 31, 2017; and
- the City of East Providence, Rhode Island and the East Providence Fire Fighters Local 850, International Association of Fire Fighters, AFL-CIO for the period November 1, 2014 to October 31, 2017.

To better reflect anticipated experience, the mortality table for healthy lives has been updated from the RP-2000 Combined Healthy mortality table for Males and Females with Blue Collar adjustments, projected with Scale AA, to the RP-2014 Blue Collar mortality table with improvements from 2006 to 2016 based on assumptions from the 2016 Social Security Administration Trustee's Report. This change results in an increase to the Funding Liability and Normal Cost.

In addition, the mortality table for disabled lives has been updated from the RP-2000 Combined Healthy mortality table for Males and Females with Blue Collar adjustments, projected with Scale AA, to the RP-2014 Disabled mortality table with improvements from 2006 to 2016 based on assumptions from the 2016 Social Security Administration Trustee's Report. This change results in an increase to the Funding Liability and Normal Cost.

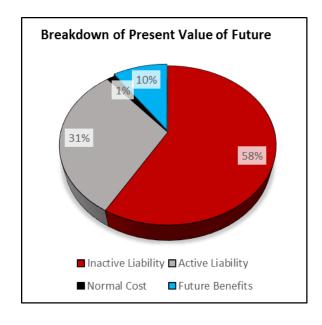


#### **Present Value of Future Benefits**

The Present Value of Future Benefits represents the future benefits payable to the existing participants.

October 31, 201	6
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Present Value of Future Benefits	
Active participants	
Retirement	\$86,056,120
Disability	10,744,113
Death	1,000,619
Termination	1,072,755
Refund of contributions	0
Total active	\$98,873,607
Inactive participants	
Retired participants	\$104,040,251
Beneficiaries	8,000,426
Disabled participants	26,322,275
Terminated vested participants	0
Total inactive	\$138,362,952
Total	\$237,236,559





### **Entry Age Accrued Liability**

The Funding Liability measures the present value of benefits earned as of the valuation date, using a specified set of actuarial assumptions.

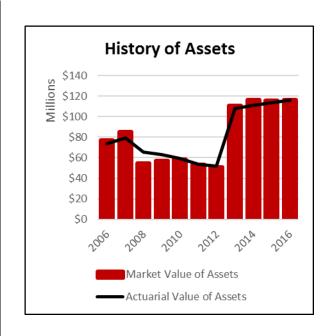
	October 31, 2016
Funding Liabilities	
active participants	
Retirement	\$67,710,245
Disability	4,761,259
Death	542,945
Termination	(226,471)
Refund of contributions	0
Total Active	\$72,787,978
nactive participants	
Retired participants	\$104,040,251
Beneficiaries	8,000,426
Disabled participants	26,322,275
Terminated vested participants	0
Total Inactive	\$138,362,952
Fotal	\$211,150,930
Normal Cost	\$3,455,749



#### **Asset Information**

The amount of assets backing the pension promise is the most significant driver of volatility and future costs within a pension plan. The investment performance of the assets directly offsets the ultimate cost.

	October 31, 2016
Market Value Reconciliation	
Market value of assets, beginning of prior year	\$115,826,192
Contributions	
Employer contributions	\$5,816,231
Member contributions	1,284,211
Non-employer contributing entity	0
Total	\$7,100,442
nvestment income	\$4,739,493
Benefit payments	(\$10,784,177)
nvestment expenses	(\$349,525)
Administrative expenses	(\$59,424)
Market value of asset, beginning of current year	\$116,473,001
Return on Market Value	4.17%
Actuarial value of assets	
Value at beginning of current year	\$115,793,717





Asset Information (continued) – 20% Phase in Plan Assets are used to develop funded percentages and contribution requirements.

	October 31, 2016
Actuarial value of assets, beginning of prior year	\$113,803,022
2. Contributions	7,100,442
3. Benefit payments	(10,784,177)
4. Expenses	(408,949)
5. Investment income	980,131
<ul> <li>6. Phase in of realized/unrealized gain/(loss)</li> <li>(a) Current year (20% x \$3,759,362)</li> <li>(b) First prior year (20% x \$971,762)</li> <li>(c) Second prior year (20% x \$7,978,888)</li> <li>(d) Third prior year (20% x \$9,793,725)</li> <li>(e) Fourth prior year (20% x \$3,012,503)</li> <li>(f) Total phase-in</li> </ul>	\$751,872 194,352 1,595,778 1,958,745 602,501 \$5,103,248
7. Preliminary actuarial value of assets, beginning of current year [1+2+3+4+5+6(f)]	\$115,793,717
8. 80% Market value of assets	\$93,178,401
9. 120% Market value of assets	\$139,767,601
10. Adjusted actuarial value of assets	\$115,793,717
11. Final actuarial value of assets	\$115,793,717
12. Return on actuarial value of assets	5.4%



Reconciliation of Gain/Loss	October 31, 2016
Liability (gain)/loss	
Actuarial liability, beginning of prior year	\$189,603,866
Normal cost	\$3,203,318
Benefit payments	(\$10,784,177)
Expected interest	\$14,063,443
Coding updates	\$7,038,714
Change in assumptions	\$8,434,044
Expected actuarial liability, beginning of current year	\$211,559,208
Actual actuarial liability	\$211,150,930
Liability (gain)/loss	\$(408,278)
Asset (gain)/loss	
Actuarial value of assets, beginning of prior year	\$113,803,022
Contributions	\$7,100,442
Benefit payments	(\$10,784,177)
Expected investment return	\$8,399,584
Expected actuarial value of assets, beginning of current year	\$118,518,871
Actual actuarial value of assets, beginning of current year	\$115,793,717
Asset (gain)/loss	\$2,725,154
Total (gain)/loss	\$2,316,876

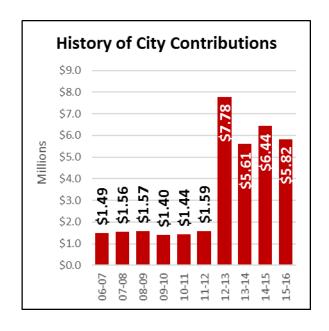


#### **Development of Actuarial Recommended Contribution**

The actuarial recommended contribution is the annual amount necessary to fund the plan according to funding policies and/or applicable laws.

#### October 31, 2016

\$211,150,930
\$115,793,717
\$95,357,213
\$3,455,749
(\$1,321,337)
\$2,134,412
\$5,155,427
\$7,289,839
\$15,021,061
48.5%



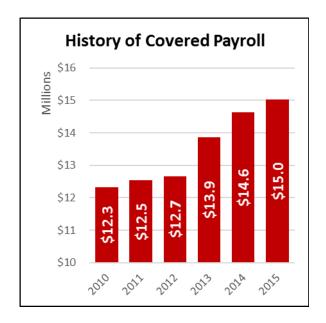


#### **Demographic Information**

The foundation of a reliable actuarial report is the participant information provided by the plan sponsor. Monitoring trends in demographic information is crucial for long-term pension planning.

#### October 31, 2016

Participant Counts	
Active Participants	204
Retired Participants	161
Beneficiaries	50
Disabled Participants	43
Terminated Vested Participants	0
Total Participants	458
Active Participant Demographics	
Average Age	41.4
Average Service	14.3
Average Compensation	\$73,633
Covered Payroll	\$15,021,061





### **Demographic Information (continued)**

	October 31, 2016
Retiree Statistics	
Average Age	67.9
Average Monthly Benefit	\$4,126
Beneficiary Statistics	
Average Age	77.9
Average Monthly Benefit	\$1,740
Disabled Participants Statistics	
Average Age	65.3
Average Monthly Benefit	\$4,156
Terminated Vested Participants Statistics	
Average Age	N/A
Average Monthly Benefit	N/A



### **Participant Reconciliation**

	Active	Terminated Vested	Disabled	Retired	Beneficiaries	Totals
Prior Year	205	0	45	161	40	451
Active						
To Terminated Vested	0	0	0	0	0	0
To Retired	(6)	0	0	6	0	0
To Disabled	0	0	0	0	0	0
To Death	(1)	0	0	0	0	(1)
Terminated Vested						
To Active	0	0	0	0	0	0
To Retired	0	0	0	0	0	0
To Death	0	0	0	0	0	0
Disabled						
To Survivor	0	0	(1)	0	1	0
To Death	0	0	(1)	0	0	(1)
Retired						
To Survivor	0	0	0	(4)	4	0
To Death	0	0	0	(3)	0	(3)
Survivor						
To Death	0	0	0	0	(1)	(1)
Additions	6	0	0	1	6	13
Departures	0	0	0	0	0	0
Current Year	204	0	43	161	50	458



### **Active Participant Schedule**

Active participant information grouped based on age and service.

	Years of Service										
Age Group	Under 1	1 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & Up	То
Under 25		6									
25 to 29	4	26									
30 to 34		16	11	3							
35 to 39		4	1	9	3						
40 to 44			4	6	21	5					:
45 to 49	1			6	15	15	6				
50 to 54			1		2	9	12	2			2
55 to 59	1			1	1	4	6	3			
60 to 64											
65 to 69											
70 & up											
Total	6	52	17	25	42	33	24	5			2



#### Name of plan

City of East Providence, Rhode Island Police and Fire Fighters Retirement System

#### **Effective Date**

November 1, 1961

#### **Eligibility for Participation**

Immediately upon becoming an employee of the police or fire department, and being sworn in as a police officer or fire fighter

#### **Benefits**

#### **Normal Retirement**

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Police hired on or after 11/1/2014 Earlier of (i) age 50 and 25 years of service or (ii) age 60 and 10 years of service

Fire Fighters hired on or after 1/1/2014 Earlier of (i) age 55 and 25 years of service or (ii) age 60 and 10 years of service

Others Earlier of (i) 20 years of service or (ii) age 60 and 10 years of service

Benefit

Police and Fire Fighters retired after 11/1/1991 Under (i) above, 2.50% of Average Annual Compensation for each of the first 24 years of

credited service, plus 2.0% of Average Annual Compensation for each of the next 4 years, plus 1.0% of Average Annual Compensation for each additional year of credited service to

a maximum of 70% at 30 years of credited service

Under (ii) above, 2.00% of Average Annual Compensation for each year of credited service

Fire Fighters hired on or after 1/1/2014 Under (i) above, 2.50% of Average Annual Compensation for each of the first 20 years of

credited service, plus 4.0% of Average Annual Compensation for each of the next 5 years

to a maximum of 70% at 25 years of credited service

Under (ii) above, 2.00% of Average Annual Compensation for each year of credited service

Death - Service Related

Eligibility Death resulting from an act of duty

Benefit With surviving spouse, 50% of compensation at time of death, plus 10% of compensation

for each child under age 18 to a maximum of 70% of compensation

Without surviving spouse, 15% of compensation at time of death for each child under the

age of 18 with a maximum of 60% of compensation



#### Death - Non Service Related

Eligibility 3 years of service

Benefit 30% of compensation increased by 1% for each year of service in excess of 3 years, to a

maximum of 50% of compensation, and beginning at the surviving spouse's age 55, plus 10% of compensation for each child under age 18 to a maximum of 60% of compensation,

with benefits to spouse and children under age 18 beginning immediately.

Death - R. I. State Mandated Death Benefit Plan benefit above, or 67.50% of final pension payment, if provides a higher benefit

Disability - Service Related

Active participant Eligibility

66<sup>2</sup>/<sub>2</sub>% of compensation at time of disability plus 10% of salary for each child under age 18 to a **Benefit** 

maximum of 80% of compensation

Disability - Non Service Related

Eligibility 10 years of service

Benefit 1.75% of compensation at time of disability for each year of service to date of disability, with

minimum benefit of 25% of compensation, and maximum benefit of 50% of compensation. If credited service at date of disability is twenty years or more, at age 55, participant is entitled to

a service retirement annuity

#### **Annual Compensation**

Base salary, 14 days of holiday pay, plus longevity payment based on schedules below:

Police Hired after 10/31/2014 Fire Hired on or after January 1, 2015

7% of base salary after 10 years of service 6% of base salary after 10 years of service 8% of base salary after 15 years of service 7% of base salary after 15 years of service 9% of base salary after 20 years of service

8% of base salary after 20 years of service 9% of base salary after 25 years of service

6% of base salary after 5 years of service 7% of base salary after 10 years of service

9% of base salary after 20 years of service

9% of base salary after 20 years of service



#### **Average Annual Compensation**

Members retired on or after 11/1/1985 Final year of Annual Compensation

Police hired on or after 11/1/2014 and Average of their final 3 years' Annual Compensation Fire Fighters hired on or after 1/1/2014

#### **Credited Service**

Completed years and months from date of hire. For any month, 15 days or more is considered a full month of service.

#### **Employee Contributions**

9% of Compensation

#### Cost of living adjustments

Police retired between 11/1/1982 and 10/31/1983\* 3.0% non-compounded increase starting on 11/1/1984

Police retired between 11/1/1983 and 10/31/1984\* 3.0% non-compounded increase

Police retired between 11/1/1984 and 10/31/1991\* 3.0% compounded increase at or after age 51

Police retired after 11/1/1991\* 3.0% compounded increase

Police hired on or after 11/1/2014\* 2.25% non-compounded increase

Fire Fighters retired between 11/1/1985 and 10/31/1989 3.0% compounded increase at or after age 51

Fire Fighters retired after 11/1/1989 3.0% compounded increase

Fire Fighters hired on or after 1/1/2014 2.25% non-compounded increase

\*After 10/1/1995, annual 3% COLA extended to disabled policemen prior to age 51.

#### Vesting

10 years of service

#### Normal form of payment

The normal form of benefit is a monthly benefit payable for the participant's lifetime; optional non-spouse joint and survivor annuity available on actuarial equivalent basis



#### **Plan Provisions Not Included**

We are not aware of any plan provisions not included in the valuation

#### **Adjustments Made for Subsequent Events**

We are not aware of any event following the measurement date and prior to the date of this report that would materially impact the results of this report.



Except where otherwise indicated, the following assumptions were selected by the plan sponsor with the concurrence of the actuary. Prescribed assumptions are based on the requirements of the relevant law, the Internal Revenue Code, and applicable regulation. The actuary was not able to evaluate the prescribed assumptions for reasonableness for the purpose of the measurement.

**Valuation Date** October 31, 2016

Participant and Asset Information Collected as of October 31, 2016

Cost Method (CO) Entry Age Normal Cost Method. The Actuarial Recommended Contribution is determined as a

percentage of payroll.

30 year closed level % of pay amortization of the excess of the entry age actuarial accrued Amortization Method (CO)

liability over the actuarial value of plan assets. For this purpose, pay is assumed to grow at

3.75% annually.

**Asset Valuation Method** The actuarial value of assets is equal to the fair market value of assets on the valuation date

adjusted by replacing actual gains (losses) and unrealized gains (losses) by a 5 year average of such gains (losses) Allocation of assets between police and fire determined based on equivalent funded status of accrued benefits on a termination basis as of the valuation date.

7.50% Interest Rates (CO)

This assumption has been set by the plan sponsor in conjunction with their asset advisors.

Detailed evaluation of this assumption was outside the scope of our engagement.

4.0% compounded annually **Annual Pay Increases (FE)** 

The annual pay increase is based on a study of actual experience for the plan during 1991-

2014. See the experience study report dated 06/01/2015 prepared by Fallon Pension Actuaries.

Inc.

Expense and/or Contingency Loading (FE) None

**Mortality Rates (FE)** 

**Healthy Lives** RP-2014 Blue Collar Mortality Table with improvements from 2006 to 2016 based on

assumptions from the 2016 Social Security Administration Trustee's Report

RP-2014 Disabled Mortality Table with improvements from 2006 to 2016 based on Disabled Lives

assumptions from the 2016 Social Security Administration Trustee's Report

As the plan is not large enough to have credible experience, mortality rates are set to reflect general population trends.



#### Retirement Rates (FE)

The following annual rates of retirement are reflected for participants after age 40; at age 60 and over, the annual rate of retirement is 100%.

Years of Service	<u>Rate</u>
20	12%
21-23	14%
24-26	16%
27-29	18%
30+	20%

The assumed retirement rates are based on a study of actual experience for the plan during 1991-2014. See the experience study report dated 06/01/2015 prepared by Fallon Pension Actuaries, Inc.

#### **Disability Rates (FE)**

<u>Age</u>	<u>Rate</u>
25	0.50%
35	0.75%
45	1.80%
55	3.00%

50% of disability is assumed to be service-related.

The assumed disability rates are based on a study of actual experience for the plan during 1991-2014. See the experience study report dated 06/01/2015 prepared by Fallon Pension Actuaries, Inc.

#### Withdrawal Rates (FE)

<u>Rate</u>
4.00%
3.14%
2.07%
1.00%
0.00%

The assumed withdrawal rates are based on a study of actual experience for the plan during 1991-2014. See the experience study report dated 06/01/2015 prepared by Fallon Pension Actuaries, Inc.



Marital Status and Ages (FE)

85% of participants assumed to be married with female spouses 3 years younger than husbands.

Cost of Living Adjustments

In accordance with benefit provisions of the plan, annual COLAs are assumed for the appropriate categories of members

Service-Related Death

50% of pre-retirement deaths are assumed to be service-related

FE indicates an assumption representing an estimate of future experience MD indicates an assumption representing observations of estimates inherent in market data

CO indicates an assumption representing a combination of an estimate of future experience and observations of market data



The actuarial report also shows the necessary items required for plan reporting and any state requirements.

- ✓ Schedule of amortizations
- √ Schedule of amortizations by division
- ✓ Allocation of Assets by division
- ✓ Actuarial Recommended Contribution by division



#### **Schedule of Amortizations**

#### **Total Plan**

			October 31, 2016
	Total	\$95,357,213	\$5,155,427
	Remaining Period	Outstanding	Annual
Date Established	<u>Years</u>	<u>Balance</u>	<u>Payment</u>
10/31/2015	29	\$77,148,412	\$4,186,175
10/31/2016	30	\$18,208,801	\$969,252



### Schedule of Amortizations by division

#### Police

			October 31, 2016
	Total	\$16,863,290	\$906,545
Date Established	Remaining Period <u>Years</u>	Outstanding <u>Balance</u>	Annual <u>Payment</u>
10/31/2015	29	\$8,641,690	\$468,910
10/31/2016	30	\$8,221,600	\$437,635

#### Fire

			October 31, 2016
	Total	\$78,493,923	\$4,248,882
	Remaining Period	Outstanding	Annual
Date Established	<u>Years</u>	<u>Balance</u>	<u>Payment</u>
10/31/2015	29	\$68,506,722	\$3,717,265
10/31/2016	30	\$9,987,201	\$531,617



#### Allocation of Assets by division

Assets are allocated between Police and Fire divisions by allocating actual contributions by the proportionate share of the year's anticipated contributions, accounting for actual benefit payments by division, and allocating Police 60% of the year's expenses.

Market value of assets, prior year	<u>Police</u> \$81,705,490	<u>Fire</u> \$34,120,702	<u>Total</u> \$115,826,192
City contributions	\$1,400,079	\$4,416,152	\$5,816,231
Employee contributions	600,125	684,086	1,284,211
Total contributions	\$2,000,204	\$5,100,238	\$7,100,442
Benefit payments	(\$4,684,286)	(\$6,099,891)	(\$10,784,177)
Expenses	(\$245,369)	(\$163,580)	(\$408,949)
Investment income	\$3,342,424	\$1,397,069	\$4,739,493
Market value of assets, end of year	\$82,118,463	\$34,354,538	\$116,473,001



### **Development of Actuarial Recommended Contribution by division**

Police	Fire	Total
\$98,497,860	\$112,653,070	\$211,150,930
\$81,634,570	\$34,159,147	\$115,793,717
\$16,863,290	\$78,493,923	\$95,357,213
\$1,676,506	\$1,779,243	\$3,455,749
(\$618,203)	(\$703,134)	(\$1,321,337)
\$1,058,303	\$1,076,109	\$2,134,412
\$906,545	\$4,248,882	\$5,155,427
\$1,964,848	\$5,324,991	\$7,289,839
\$7,094,356	\$7,926,705	\$15,021,061
27.7%	67.2%	48.5%
	\$98,497,860 \$81,634,570 \$16,863,290 \$1,676,506 (\$618,203) \$1,058,303 \$906,545 \$1,964,848 \$7,094,356	\$98,497,860 \$112,653,070 \$81,634,570 \$34,159,147 \$16,863,290 \$78,493,923 \$1,676,506 \$1,779,243 (\$618,203) (\$703,134) \$1,058,303 \$1,076,109 \$906,545 \$4,248,882 \$1,964,848 \$5,324,991 \$7,094,356 \$7,926,705

