

CITY OF EAST PROVIDENCE

RHODE ISLAND

POLICE AND FIRE FIGHTERS RETIREMENT SYSTEM

ACTUARIAL VALUATION REPORT

AS OF OCTOBER 31, 2014

Prepared by:

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CITY OF EAST PROVIDENCE, RHODE ISLAND
POLICE AND FIRE FIGHTERS RETIREMENT SYSTEM
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CITY OF EAST PROVIDENCE, RHODE ISLAND

POLICE AND FIRE FIGHTERS RETIREMENT SYSTEM

ACTUARIAL VALUATION REPORT AS OF OCTOBER 31, 2014

1. Highlights of Report

	<u>2012 - 2013</u>	<u>2013 - 2014</u>	<u>2014 - 2015</u>
Customary Contribution as of October 31	\$ 7,951,460	\$ 5,436,880	\$ 5,617,511
Customary Contribution as Percentage of Total Payroll	63.4%	42.9%	40.53%
City's Actual Annual Contribution	\$ 7,784,310 (Actual)	\$ 5,606,148 (Actual)	\$ 5,700,000 (Estimated)
Plan Assets as of October 31			
Market Value	\$ 50,790,044	\$ 110,946,970	\$ 116,651,846
Actuarial Value	\$ 52,075,375	\$ 107,769,539	\$ 111,060,482

Funded Status of Accrued Benefits – Based on:

Market Value of Assets	35.4%	73.2%	72.8%
Actuarial Value of Assets	36.3%	71.1%	69.3%

Funded Status of Actuarial Accrued Liability – Based on:

Market Value of Assets	30.8%	64.2%	64.5%
Actuarial Value of Assets	31.6%	62.3%	61.4%

Number of Participants

Active	188	186	195
Service Retirement	152	152	157
Disability Retirement	42	42	43
Surviving Spouses	51	51	41
Terminated with Vesting	<u>0</u>	<u>0</u>	<u>0</u>
Total	433	431	436

Total Payroll of Active Participants \$ 12,542,173 \$ 12,666,939 \$ 13,861,789

Average Age of Active Participants 42.6 43.3 42.3

Average Service of Active Participants 15.2 15.5 14.8

2. Summary of Report

This report presents the results of the annual actuarial valuation of the City of East Providence, Rhode Island Police and Fire Fighters Retirement Plan as of October 31, 2014. The valuation has been requested by the Police and Fire Fighters Retirement Board. This is the eleventh annual actuarial valuation of the Retirement System performed by Fallon Pension Actuaries, Inc. The valuation is based on the actuarial methods and assumptions as documented in this report, which were substantially revised in 2012. Included in the report are a statistical summary of participants, financial history of the pension fund, information on investment performance, and an outline of the principal plan provisions. The City's customary contribution ("ARC" amount) determined for the current 2014- 2015 fiscal year is equal to \$ 5,617,511. This represents approximately 40.5% of the total payroll of active participants of the plan. Based on the City's most recent budgeted contribution level, it is expected the City will contribute approximately \$ 5,700,000 for the current year.

The pension fund market value as of October 31, 2014 was \$ 116,651,846. This market value includes a deposit/transfer of funds which was received from the U.S. Department of Justice in early 2013 for benefit of the Police in the amount of \$ 49,200,000. For purposes of the annual actuarial valuation of a pension plan, it is typical to use an adjusted asset value in order to smooth out year to year fluctuations in market value of assets. For this year's valuation, we have used an asset method that incorporates a five year average of realized and unrealized investment gains and losses to accomplish this purpose. The resulting actuarial value of plan assets is further limited, if necessary, to not more than a corridor value of 120% of the market value. The resulting amount used for this annual valuation is equal to \$ 111,060,482.

There have been 3 items of note and change included in the results with impact on the City's ARC amount this year. First, negotiated pay raises through 2017 from recently completed collective bargaining agreements allow for a reduction in the actuarial assumption for annual future pay increases from 4.25% per year to 4.00% per year. Second, the employee contribution rate for Fire Fighters has been increased from 8% of pay to 9% of pay this year. The same increase will begin for Police beginning next year in 2015. Finally, new Fire Fighters hired after 2013 will be provided with a new plan of retirement benefits, based on retirement age 50 after 25 years of service, 2.25% annual non-compounded COLA, final 3 year average earnings base, 70% of pay maximum pension, and a vested

pension after 10 years payable at age 60. As discussed further in this report, the combined impact of these changes is an annual reduction in the City's ARC amount of approximately \$ 290,800 for the current year.

The appendices to this report contain information required for disclosure in accordance with Statement No. 25 of the Governmental Accounting Standards Board ("GASB"). Two additional schedules are included in the appendix which presents historical information on the plan's funding progress (Appendix C) and employer contributions (Appendix D).

3. Participant Data

The Participant data for the annual actuarial valuation was supplied to us by the City of East Providence. The data was not audited by us, but has been checked for reasonableness with prior year information. Exhibit 3 presents a distribution of active participants of the plan by age and completed years of service as of October 31, 2014. There are a total of 195 active participants with an average age of 42.3 and average years of completed service of 14.8. The following chart shows a breakdown of the active members between Police and Fire.

	<u>Number of Active Participants</u>	<u>Average Attained Age</u>	<u>Average Years of Service</u>
Police	91	41.3	13.9
Fire Fighters	104	43.2	15.6

There are a total of 241 retired participants and beneficiaries receiving benefits, including 157 service retirements, 43 disability retirements and 41 spouses of deceased participants. Total plan membership increased from 431 on October 31, 2013, to 436 on October 31, 2014. The reconciliation of participants through October 31, 2014 is shown in Exhibit 4 (pages 12 & 13).

4. Pension Plan Provisions

The principal benefit provisions of the plan as of October 31, 2014 used in the valuation are summarized in Exhibit 8. This valuation reflects the plan's benefit formula with accrual of 2.5% of final salary for

the first 24 years of service, 2% of final salary for the next 4 years of service, and 1% of final salary for the last two years, up to 30 years of total service. The valuation also reflects Police contributions at the rate of 8% of pay, and Fire Fighter contributions at 9% of pay. Additional pension benefits related to the inclusion of holiday pay in the final salary (14 days for policemen and fire fighters) are also reflected as of October 31, 2014. As noted above, new retirement benefit provisions will be provided to Fire Fighters hired after 2013. The approximate reduction in ARC amount for the new Fire Fighter benefit provisions was about \$ 158,000.

5. Plan Assets and Investment Performance

The value of assets as of October 31, 2014 was provided in financial statements from the Trustee, Bank of America. For the year ending October 31, 2014, the market value return on plan assets was approximately +8.4%. For the five year period ending on the valuation date, the compound equivalent rate of return based on market value was +9.3%. For the three year period ending on the valuation date, the compound equivalent rate of return based on market value was +10.3%. The return on valuation assets was more than the assumed rate of return used to perform the valuation, resulting in an actuarial gain from investments. The following chart presents the annual rate of return for the last 5 years ending on October 31st.

<u>Year Ending October 31st</u>	<u>Annual Rate of Return on Market Value</u>
2010	12.8%
2011	3.1
2012	7.8
2013	14.8
2014	8.4
Compound Equivalent Annual Rate of Return	Last 5 Years: <u>9.3%</u>
	Last 4 Years: <u>8.4%</u>
	Last 3 Years: <u>10.3%</u>

As previously mentioned, the asset valuation method incorporates a smoothing technique, which averages over the prior four year period, realized and unrealized investment gains and losses. The market value of assets as of October 31, 2014 was \$ 116,651,846. The actuarial value of assets was \$ 111,060,482, which is subject to the corridor limit of 120% of market value (application not needed in 2014). The determination of valuation assets as of October 31, 2014 is shown in Exhibit 7. As mentioned previously, Plan assets as of October 31, 2013 reflected a deposit/transfer from the U.S. Department of Justice of \$ 49.2 million received and deposited in March , 2013.

6. Actuarial Cost Method and Assumptions

The City's contributions are calculated using the entry age normal actuarial cost method. This actuarial cost method has been revised from the projected unit credit actuarial cost method used in the previous years before 2012. A description of this cost method and the assumptions used to perform this actuarial valuation are presented in Exhibit 9. The asset valuation method was previously revised, with a new corridor limit included, such that the actuarial value of assets may not exceed 120% of the market value of assets. This new limit was not applicable for the actuarial value of assets in 2014.

The actuarial assumptions have also been substantially revised from those used in the prior actuarial valuations of the pension plan before 2011. The revised actuarial assumptions have resulted from an Experience Study which was required by Chapter 64 of the recently passed Rhode Island Security Act of 2012. In addition to the Experience Study for the City of East Providence Police and Fire Fighters Pension Plan, the State of Rhode Island Municipal Employees' Pension Plan has undergone changes to actuarial assumptions during 2011. These later changes have also been considered in setting the revised assumptions for 2011, 2012, 2013 and 2014 actuarial valuations.

The new actuarial assumptions include several changes. The interest rate assumption has been reduced to 7.50% per annum, from the previous rate of 8.50% per annum. Future annual salary increases are now assumed to be 4.00% per year, reduced from the 5.00% annual increase previously assumed before 2012. This assumption was modified from 4.25% to 4.00% this year to reflect the impact of negotiated pay raises from collective bargaining that will apply through 2017. The ARC amount for this year was reduced about \$ 133,000 as a result of lowering the future pay increase assumption this year.

It is now assumed that there will be employment terminations prior to retirement, and the rates will depend on the number of completed years of service. The mortality assumption is changed to the more recent RP-2000 Mortality Table, using the Combined Rates for Healthy Males and Females with adjustment for Blue Collar. The mortality rates will also be improved in future years using generational improvements of Scale A. Disability rates have also been revised.

7. Actuarial Valuation Results

Due to changes in actuarial assumptions, plan participation and annual salaries, the benefit liabilities are continuing to increase from the levels determined in the actuarial valuations before 2012. As mentioned, an adjusted market value method has been used to determine the actuarial value of assets. A net actuarial loss has resulted during the previous year on benefit liabilities, which has been added to by an actuarial loss resulting from investment return on the actuarial value of plan assets. The investment return on the actuarial value of assets was about 6.4%, which is about 1% lower than the assumed interest rate for the year.

Exhibit 1 summarizes the total actuarial present value of projected benefits, actuarial accrued liability, actuarial value of assets, unfunded actuarial accrued liability, normal cost, and the City's customary contribution for this year's valuation.

In years prior to 1991, the contribution was shown as a percent of covered payroll, or the payroll for active employees who have not reached age 55. The contribution is shown as a percent of the total payroll (inclusive of longevity payments and holiday pay) in this report, as this is a more appropriate measurement. The City's actual contribution rate is applied to total payroll. The calculation of actuarial gain/loss for the year ending October 31, 2014 is shown in Exhibit 10. The total net actuarial loss for the year was equal \$ 3.140 million.

8. Funded Status of the Plan

As a measure of the funded status of the pension plan, we have determined the value of benefits earned by participants through October 31, 2014, as if the pension plan were to terminate as of that date. In the unlikely event that all active participants terminated employment, this amount represents the total actuarial present value of pension benefits earned which would be paid to plan participants, including currently inactive and retired participants, and their beneficiaries, for years of service completed through October 31, 2014.

	<u>Police</u>	<u>Fire</u>	<u>Total</u>
1. Accrued Benefit Liability			
a. Active	\$ 18,422,806	\$ 25,887,149	\$ 44,309,955
b. Inactive	<u>55,988,811</u>	<u>59,948,595</u>	<u>115,937,406</u>
c. Total	\$ 74,411,617	\$ 85,835,744	\$ 160,247,361
2. Market Value of Assets	\$ 83,121,396	\$ 33,530,450	116,651,846
3. Funded Ratio (2)/(1c)x100%	111.7%	39.1%	72.8%

9. Comments and Recommendations

Based on our discussions with the Retirement Board, review of prior practices, and completion of this annual actuarial valuation, we have the following comments and recommendations:

- The valuation results suggest that the City should budget, in total, approximately 40.5% of the total payroll (base pay plus longevity payments and holiday pay) for the Police and Fire Fighters pension fund contribution; reflecting the asset transfer in 2013, the respective contribution rates have widened considerably, and are now equal to 19.1% for Police and 60.0% for Fire Fighters.
- The plan has now become a more well-funded public sector pension plan; assets are 72.8% of earned benefit liabilities on a plan discontinuance basis as of October 31, 2014. This ratio is based on the market value of assets of \$ 116,651,846; this ratio reflects the asset transfer/deposit added to the pension fund in 2013.
- The single most important concern for the future financial success of a well-funded pension plan is adequate investment return on plan assets. Periodic review and monitoring of investment results will ensure the continued viability of the plan. The investment management process recently applied has recently yielded very good results.
- As of October 31, 2014, between 50% - 55% of the pension plan assets based on market value as of that date were invested in equities. Since this may result in somewhat volatile asset returns from year to year, the valuation process includes a smoothing mechanism for determining the value of assets used in the actuarial valuation. We have employed a five year average of realized and unrealized investment gains (losses) in determining this year's results, with a new corridor limitation that valuation assets not exceed 120% of the pension fund market value as of October 31, 2014. This will help to stabilize the City's cost for the plan from year to year.
- For the year beginning in 2011 – 2012, a new amortization factor was instituted for the existing unfunded actuarial accrued liability, in determining the City's Customary Contribution. Previously, the amortization was determined as a level dollar amount over a predetermined amortization period of up to 40 years. Continuing on October 31, 2014, the unfunded actuarial accrued liability of \$ 69,902,327 will be amortized as a level percentage of pay, over a 30 year period.

- We appreciate the cooperation and access to plan data provided by the City's Finance Department. This has allowed us to review actual plan experience with respect to the key assumptions. The result is a good foundation for a more realistic determination of the pension plan benefit obligations.

The actuarial valuation was based on data provided to us from various sources. We have checked this information and believe it is accurate for the purpose of completing this actuarial valuation. If there are any questions concerning this report or if any additional information is desired, we are available to provide further explanation.

Respectfully submitted,
FALLON PENSION ACTUARIES, INC.

Michael Fallon
Fellow Society of Actuaries (F.S.A.)
Enrolled Actuary (E.A. #14-03368)

EXHIBIT 1

Summary of Actuarial Valuation Results as of October 31, 2014

	<u>Police</u>	<u>Fire</u>	<u>Total</u>
1. Number of Participants			
a. Active	91	104	195
b. Service Retirement	70	87	157
c. Disability Retirement	20	23	43
d. Surviving Spouses	22	19	41
e. Terminated with Vesting	<u>0</u>	<u>0</u>	<u>0</u>
f. Total	203	233	436
2. Actuarial Present Value of Future Projected Benefits			
a. Active	\$ 41,221,873	\$ 48,799,092	\$ 90,020,965
b. Inactive	<u>55,988,811</u>	<u>59,948,595</u>	<u>115,937,406</u>
c. Total	\$ 97,210,684	\$108,747,687	\$205,958,371
3. Actuarial Accrued Liability	\$ 84,353,872	\$ 96,608,937	\$180,962,809
4. Actuarial Value of Plan Assets	\$ 79,141,699	\$ 31,918,783	\$111,060,482
5. Unfunded Actuarial Accrued Liability: (3) - (4)	\$ 5,212,173	\$ 64,690,154	\$ 69,902,327
6. Normal Cost			
a. City	\$ 981,237	\$ 915,373	\$ 1,896,610
b. Employee Contribution	<u>527,976</u>	<u>653,588</u>	<u>1,181,564</u>
c. Total	\$ 1,509,213	\$ 1,568,961	\$ 3,078,174
7. Customary Contribution			
a. City Normal Cost	\$ 981,237	\$ 915,373	\$ 1,896,610
b. Amortization of Unfunded Actuarial Accrued Liability	<u>277,444</u>	<u>3,443,457</u>	<u>3,720,901</u>
c. Total	\$ 1,258,681	\$ 4,358,830	\$ 5,617,511
8. Total Payroll of Active Participants	\$ 6,599,696	\$ 7,262,093	\$13,861,789
9. Customary Contribution as Percentage of Total Payroll (7c)/(8)x100%	19.1%	60.0%	40.5%

EXHIBIT 2

Five Year Summary of Actuarial Valuation Results as of October 31 (2010 – 2014)

(\$ Amounts in Thousands)

	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>
1. Actuarial Present Value of Future Projected Benefits	\$ 147,147	\$ 181,929	\$ 186,892	\$ 194,674	\$ 205,958
2. Actuarial Accrued Liability	124,589	159,322	164,803	172,950	180,963
3. Value of Plan Assets *	59,604	53,521	52,075	107,770	111,060
4. Unfunded Actuarial Accrued Liability	64,985	105,801	112,728	65,180	69,902
5. City Normal Cost	1,500	1,894	1,951	1,967	1,897
6. City's Customary Contribution	4,848	7,525	7,951	5,436	5,618
7. Actual City Contribution	1,438	1,590	7,784	5,606	N/A
8. Payroll of Active Participants **	11,774	12,326	12,542	12,667	13,862
9. Percentage of Payroll Cost for Customary Contribution	41.2%	61.1%	63.4%	42.9%	40.5%
10. Number of Participants					
a. Active	185	188	188	186	195
b. Service Retirement	158	156	153	152	157
c. Disability Retirement	40	42	42	42	43
d. Surviving Spouses	45	49	50	51	41
e. Subtotal - Retired	243	247	245	245	241
f. Participants (b)+(c)+(d) Terminated with Vesting	0	0	0	0	0
g. Total Participants	428	435	433	431	436

* Adjusted market value for all plan years

** Total payroll (base, plus holiday, plus longevity) for all plan years

EXHIBIT 3

Distribution of Active Plan Participants With Average Annual Base Salary as of October 31, 2014

ATTAINED AVG.SAL AGE	YEARS OF SERVICE (BENEFIT ACCRUAL)									TOTAL	
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35+			
20-24	7	0	0	0	0	0	0	0	0	7	\$ 51,150
25-29	15	5	0	0	0	0	0	0	0	20	54,365
30-34	7	12	3	0	0	0	0	0	0	22	58,455
35-39	2	6	4	8	0	0	0	0	0	20	61,258
40-44	0	6	13	17	10	0	0	0	0	46	63,777
45-49	1	1	7	9	18	1	0	0	0	37	65,078
50-54	0	1	0	3	12	9	0	0	0	25	69,037
55-59	0	1	1	2	2	9	2	0	0	17	71,831
60+	0	0	0	1	0	0	0	0	0	1	58,851
TOTAL	32	32	28	40	42	19	2	0	0	195	\$ 63,098
AVERAGE SALARY	\$ 52,908	\$ 60,858	\$ 62,166	\$ 63,219	\$ 68,171	\$ 72,919	\$ 72,747	\$ 0			

Average salary includes annual base salary; holiday pay and current longevity payments are not included.

EXHIBIT 4

Reconciliation of Plan Participants

	<u>Police</u>	<u>Fire</u>	<u>Total</u>
Active Participants as of October 31, 2013	92	94	186
New entrants	4	16	20
Service retirements	(1)	(6)	(7)
Disability retirements	(1)	0	(1)
Return to active status	0	0	0
Deaths with surviving spouse	0	0	0
Terminations with refunds	(3)	0	(3)
Active Participants as of October 31, 2014	91	104	195

Participants on Service Retirement as of October 31, 2013	69	83	152
New service retirements	1	6	7
Death with continuing benefits	0	0	0
Retirement from vested status	0	0	0
Deaths without continuing benefits	0	(2)	(2)
Transfer to active status	0	0	0
Participants on Service Retirement as of October 31, 2014	70	87	157

Participants on Disability Retirement as of October 31, 2013	19	23	42
New disability retirements	1	0	1
Deaths without continuing benefits	0	0	0
Deaths with continuing benefits	0	0	0
Transfer to survivor status	0	0	0
Participants on Disability Retirement as of October 31, 2014	20	23	43

EXHIBIT 4 - Continued

Reconciliation of Plan Participants

	<u>Police</u>	<u>Fire</u>	<u>Total</u>
Spouses Receiving Benefits as of October 31, 2013	29	22	51
Deaths	(7)	(3)	(10)
New surviving spouses from retired status	0	0	0
New surviving spouses from active status	0	0	0
New surviving spouses from disabled status	0	0	0
Transfer from retired status	0	0	0
Spouses Receiving Benefits as of October 31, 2014	22	19	41

Participants Terminated with Vesting as of October 31, 2013	0	0	0
New terminations with vesting	0	0	0
Retired	0	0	0
Refund of contributions	0	0	0
Participants Terminated with Vesting as of October 31, 2014	0	0	0

EXHIBIT 5

Distribution of Inactive Plan Participants as of October 31, 2014

ATTAINED AGE	<u>DISABLED AND TERMINATED VESTED</u>		<u>RETIREES AND BENEFICIARIES</u>		<u>TOTAL</u>	
	NUMBER	ANNUAL BENEFITS	NUMBER	ANNUAL BENEFITS	NUMBER	ANNUAL BENEFITS
Under 45	3	\$ 153,991	1	\$ 17,358	4	171,349
45-49	1	47,782	6	330,281	7	378,063
50-54	3	147,099	12	587,978	15	735,077
55-59	9	480,428	25	1,141,772	34	1,622,200
60-64	3	144,032	26	1,338,861	29	1,482,893
65-69	10	394,143	31	1,347,732	41	1,741,875
70-74	6	252,217	31	1,332,052	37	1,584,269
75-79	4	190,197	20	675,611	24	865,808
80-84	4	154,581	19	569,211	23	723,792
85 and Over	0	0	27	617,897	27	617,897
TOTAL	43	\$ 1,964,470	198	\$ 7,958,753	241	\$ 9,923,223
AVERAGE ANNUITY	--	\$ 45,685	--	\$ 40,196	--	\$ 41,175

EXHIBIT 6**Five Year Summary of Pension Fund Investment Performance 2010-2014**

		For Plan Year Ending October 31				
		<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>
1.	Market Value of Assets at Beginning of Year	\$ 57,315,573	\$ 58,336,221	\$ 53,438,852	\$ 50,790,044	\$ 110,946,970
2.	Contributions					
	a. City	1,400,002	1,437,580	1,590,445	7,784,310	5,606,148
	b. Employee	1,211,632	965,007	990,483	1,001,991	1,035,470
	c. Transfer Deposit	<u>0</u>	<u>0</u>	<u>0</u>	<u>49,200,000</u>	<u>0</u>
	d. Total	2,611,634	2,402,587	2,580,928	57,986,301	6,641,618
3.	Investment Income	851,050	713,206	913,600	1,895,284	1,206,235
4.	Realized Gain (Loss)	869,319	1,214,530	1,678,534	212,502	(801,775)
5.	Unrealized Gain (Loss)	5,227,437	(271,629)	1,333,969	9,581,223	8,780,663
6.	Benefit Payments	8,243,471	8,705,932	8,964,308	9,314,049	9,746,290
7.	Expenses	295,321	250,131	191,531	204,335	375,575
8.	Market Value of Assets at End of Year	\$ 58,336,221	\$ 53,438,852	\$ 50,790,044	\$ 110,946,970	\$ 116,651,846
9.	Rate of Return	12.8%	3.1%	7.8%	14.8%	8.4%

Compound equivalent annual rate of return: for the five year period 2010 – 2014 is 9.3%; for three year period 2012 – 2014 is 10.3%.

EXHIBIT 7

Reconciliation of Plan Assets as of October 31, 2014

	Book Value	Market Value	Actuarial Value
	(1)	(2)	(3)
1. Value of Plan Assets as of October 31, 2013	\$ 95,805,505	\$ 110,946,970	\$ 107,769,539
2. Contributions			
a. City	5,606,148	5,606,148	5,606,148
b. Employee	1,035,470	1,035,470	1,035,470
c. Transfer Deposit	<u>0</u>	<u>0</u>	<u>0</u>
d. Total	\$ 6,641,618	\$ 6,641,618	\$ 6,641,618
3. Investment Income	1,206,235	1,206,235	1,206,235
4. Net Realized Gain (Loss) on Sales of Investments	(801,775)	(801,775)	634,622
5. Net Increase (Decrease) in Unrealized Appreciation	--	8,780,663	4,930,333
6. Benefit Payments	(9,746,290)	(9,746,290)	(9,746,290)
7. Expenses	(375,575)	(375,575)	(375,575)
8. Value of Plan Assets as of October 31, 2014	\$ 92,729,718	\$ 116,651,846	\$ 111,060,482
9. Rate of Return	- -	8.4%	6.4%

Note: Actuarial value of assets is determined by replacing actual realized gain (loss) and actual unrealized gain (loss) by the average of such gains (losses) over the prior five years. The distribution of appreciation between realized gain and increase in unrealized gain has been closely approximated for this year. However, the total appreciation is the correct value and may be otherwise shown as a combined amount in the future. The actuarial value of assets is subject to a corridor limitation equal to 120% of the market value of assets (not applicable in 2014).

EXHIBIT 8 - Continued

7. Participant Contributions Police contribute 8% of compensation and Fire Fighters contribute 9% of compensation.
8. Service Retirement
- a. Eligibility Earlier of (i) or (ii):
- (i) Age 60 and 10 years of service, or
- (ii) 20 years of service
- For Fire Fighters hired after 2013:
- Age 50 after 25 years of service
- b. Benefit Formula For (i) above:
- 2% of salary for each year of credited service to a maximum of 70%.
- For (ii) above:
- 2½% of salary for each of the first 24 years of credited service, plus 2% of salary for each of the next 4 years plus 1% of salary for each additional year of credited service to a maximum of 70% at 30 years of credited service).
- For Fire Fighters hired after 2013: pension will be based on final 3 year average at retirement.
9. Disability Retirement
- a. Eligibility - Service Related Active participant.
- b. Benefit Formula - Service Related 66²/₃% of salary at time of disability plus 10% of salary for each child under age 18 to a maximum of 80% of salary.
- c. Eligibility - Non Service Related 10 years of service.

EXHIBIT 8 - Continued

9. Disability Retirement (continued)
- d. Benefit Formula - Non Service Related 1 $\frac{3}{4}$ % of salary at time of disability for each year of service to date of disability, with minimum benefit of 25% of salary, and maximum benefit of 50% of salary. If credited service at date of disability is twenty years or more, at age 55, participant is entitled to a service retirement annuity
10. Termination of Service Prior to Retirement
- a. Eligibility 10 years of service.
 - b. Benefit Provided Accrued pension based on service and salary to date of termination. Payable at age 55, and for Fire Fighters hired after 2013 payable at age 60.
 - c. Refund of Contributions An employee who has not satisfied the vesting requirements will be entitled to a return of participant contributions without interest.
11. Death Benefits
- a. Eligibility - Service Related Death resulting from an act of duty.
 - b. Benefits Provided - Service Related Depends on marital and dependent status:
 - (i) With surviving spouse equals 50% of salary at time of death, plus 10% of salary for each child under age 18 to a maximum of 70% of salary
 - (ii) Without surviving spouse equals 15% of salary at time of death for each child under the age of 18 with a maximum of 60% of salary.
 - c. Eligibility - Non Service Related 3 years of service.

EXHIBIT 8 - Continued

11. Death Benefits (continued)

d. Benefit Provided - Non
Service Related

Payable to surviving spouse as follows:

30% of salary increased by 1% for each year of service in excess of 3 years, to a maximum of 50% of salary, and beginning at the surviving spouse's age 55, plus 10% of salary for each child under age 18 to a maximum of 60% of salary, with benefits to spouse and children under age 18 beginning immediately.

e. R.I. State Mandated
Spouse's Death Benefit

Plan benefit above, or 67½% of final pension payment, if provides a higher benefit.

EXHIBIT 9

Actuarial Cost Method and Assumptions

1. Actuarial Cost Method The entry age normal actuarial cost method. Under this method, the annual normal cost is determined for each active participant as of each valuation date, and represents the level percentage of pay from age at hire through retirement to fund the projected retirement benefit. The actuarial accrued liability is equal to the accumulated annual normal costs from entry through the valuation date. The unfunded actuarial accrued liability represents the excess of the actuarial accrued liability over the valuation assets. The projected unit credit actuarial cost method was previously used before 2012.
2. Interest 7.50% per annum (previously 8.50% before 2012).
3. Salary Increases Future salaries expected to increase at rate of 4.00% per year (previously 4.25% before 2014).
4. Mortality The RP-2000 Combined Healthy for Males and Females with Blue Collar adjustments, projected with Scale AA. Sample rates are as follows:

<u>Age</u>	<u>Male</u>	<u>Female</u>
25	.0004	.0002
35	.0008	.0004
45	.0014	.0008
55	.0036	.0020
65	.0135	.0100
75	.0369	.0283

5. Terminations Rates based on years of service:

<u>Service</u>	<u>Rate</u>
1	.0400
5	.0314
10	.0207
15	.0100
20 or More	.0000

EXHIBIT 9 - Continued

6. Retirement The following annual rates of retirement age:

<u>After Age 40</u>	<u>Annual Rate</u>
With 20 Years	12%
21 - 23 Years	14%
24 - 26 Years	16%
27 - 29 Years	18%
30 Years or More	20%
Age 60 and Over	100%

7. Disability Rates based on attained age:

<u>Age</u>	<u>Rate</u>
25	.0050
35	.0075
45	.0180
55	.0300

8. Cost of Living Adjustments In accordance with benefit provisions of the plan, 3% annual cost of living adjustments are assumed for the appropriate categories of retired members.

9. Value of Assets Adjusted market value as of October 31, determined by replacing actual gains (losses) and unrealized gains (losses) by a 5 year average of such gains (losses). Allocation of assets between police and fire determined based on equivalent funded status of accrued benefits on a termination basis as of the valuation date.

10. Percent Married 85% of participants are assumed to be married. Female spouses are assumed to be three years younger than male spouses (previously 100% assumed before 2012).

11. Date of Valuation October 31, 2014.

EXHIBIT 10

Determination of Actuarial Gain (Loss)

1.	Unfunded Actuarial Accrued Liability as of October 31, 2013	\$ 65,180,121
2.	City Normal Cost for Plan Year Commencing November 1, 2013	1,967,342
3.	Interest on (1) and (2) at 7.5% per annum	5,036,060
4.	City Contributions for Plan Year Ending October 31, 2014	5,606,148
5.	Interest on (4) at 7.5% per annum for ½ year	210,231
6.	Effect of Employee Contributions	394,626
7.	Gain due to Change in Actuarial Assumptions	(823,829)
8.	Expected Unfunded Actuarial Accrued Liability as of October 31, 2014 (1) + (2) + (3) - (4) - (5) + (6) + (7)	\$ 65,937,942
9.	Actual Unfunded Actuarial Accrued Liability as of October 31, 2014	\$ 69,902,327
10.	Actuarial Gain (Loss) before : (8) - (9)	(\$ 3,964,385)
11.	Sources of Actuarial Gain (Loss):	
	a. Investment Experience	(\$ 1,181,016)
	b. Other Actuarial Experience *	(2,783,369)
	c. Change in Actuarial Assumptions	<u>823,829</u>
	c. Net Gain (Loss) for Year	(\$ 3,140,556)

*Includes salary increases, mortality, disability, retirements, and new participants.

City of East Providence

Police and Fire Fighters Retirement Plan

Summary of Actuarial Gains / (Losses)

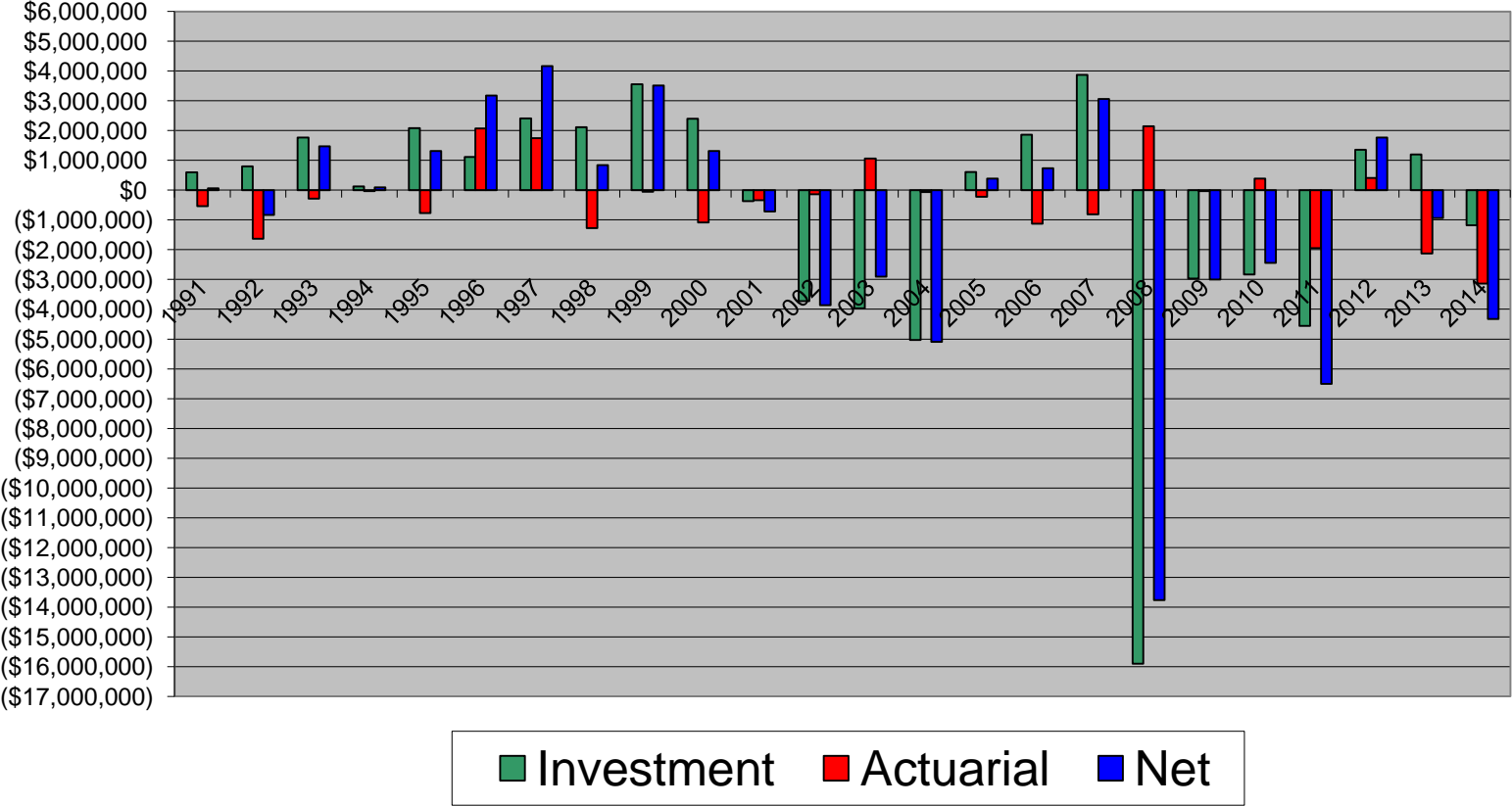


EXHIBIT 12

Glossary of Terms

This glossary summarizes the technical terms contained in this report.

1. Actuarial Assumptions: Assumptions as to the occurrence of future events affecting the Retirement System such as:
 - Rates of investment return
 - Increases in a member's salary
 - Inflation
 - Probability of mortality, turnover, disablement
 - Retirement at each age and other relevant items
2. Actuarial Cost Method: A procedure for allocating the Actuarial Present Value of total projected pension plan benefits between Normal Cost and Actuarial Accrued Liability.
3. Actuarial Present Value of Benefits: The single-sum amount required at the valuation date to provide the projected pension plan benefits and which reflects anticipated future events, the terms of the plan and the Actuarial Assumptions.
4. Actuarial Accrued Liability: That portion of the Actuarial Present Value of Benefits which is not provided for by future Employer Normal Costs or employee contributions.
5. Normal Cost: That portion of the Actuarial Present Value of Benefits which is assigned to the current year. The City Normal Cost is determined as the total Normal Cost less the expected employee contributions for the current year.
6. Unfunded Actuarial Accrued Liability: That portion of the Actuarial Accrued Liability in excess of the assets.
7. Accrued Benefit Liability: That portion of the Actuarial Value of Benefits which represents the amount to which a participant would be entitled if he terminated his employment with the employer as of the valuation date.

Disclosure of Pension Information in Accordance with GASB Statement No. 25

APPENDIX A

Funding Status and Progress

The amount shown below as "pension benefit obligation" is a standardized disclosure measure of the present value of pension benefits, adjusted for the effects of projected salary increases and any step rate benefits estimated to be payable in the future as a result of employee service to date. The measure is the actuarial present value of credited projected benefits and is intended to help users assess The City of East Providence Police and Fire Fighters Retirement System funding status on an ongoing concern basis, assess progress made in accumulating sufficient assets to pay benefits when due and make comparisons among Public Employee Retirement Systems ("PERS"). The measure is often independent of the actuarial funding method used to determine contributions to the system.

The pension benefit obligation was determined as part of an actuarial valuation at October 31, 2014. Significant actuarial assumptions used include (a) a rate of return on the investment of present and future assets of 7.50 percent per year compounded annually, (b) projected salary increases of 4.00 percent per year compounded annually, attributable to inflation and seniority/merit, and (c) post-retirement benefit increases of 3 percent per year compounded annually from retirement (2.25 percent per year non-compounded for newly hired Fire Fighters).

As required by GASB Statement No. 25, which has been adopted by the Fund during the fiscal year ending October 31, 2014, additional schedules have been added to the report showing Funding Progress (in Appendix D) and Employer Contributions (in Appendix E) for the six year period ending October 31, 2014.

APPENDIX A - Continued

**At October 31, 2014, the unfunded pension benefit obligation was as follows
(in thousands):**

	<u>Police</u> (\$000)	<u>Fire</u> (\$000)	<u>Total</u> (\$000)
Pension benefit obligation:			
Retirees and beneficiaries currently receiving benefits and terminated employees not yet receiving benefits	\$ 55,989	\$ 59,948	\$ 115,937
Current employees:			
- Accumulated employee contributions	\$ 4,914	\$ 6,098	\$ 11,012
- Employer-financed vested	20,440	26,872	47,312
- Employer-financed nonvested	3,010	3,691	6,701
Total pension benefit obligation	\$ 84,353	\$ 96,609	\$ 180,962
Net assets available for benefits, at market value	\$ 83,121	\$ 33,530	\$ 116,651
Unfunded pension benefit obligation:	\$ 1,232	\$ 63,079	\$ 64,311

APPENDIX B

Revenues by Source and Expenses By Type

REVENUES BY SOURCE

<u>Fiscal Year</u> <u>Ending</u> <u>October 31</u>	<u>Employee</u> <u>Contributions</u>	<u>Employer</u> <u>Contributions</u>	<u>Investment</u> <u>Income</u>	<u>Total</u>
2001	\$ 809,129	\$ 297,830	\$ 2,930,088	\$ 4,037,047
2002	739,348	316,867	2,662,384	3,718,599
2003	758,434	325,051	2,166,505	3,249,990
2004	854,463	754,998	1,144,414	2,753,875
2005	896,263	782,234	1,167,580	2,846,077
2006	935,149	985,136	1,160,676	3,080,961
2007	1,004,256	1,494,518	1,071,667	3,570,441
2008	1,068,554	1,564,102	1,375,106	4,007,762
2009	1,053,195	1,567,216	1,084,394	3,704,805
2010	1,211,632	1,400,002	851,050	3,462,684
2011	965,007	1,437,580	713,206	3,115,793
2012	990,483	1,590,445	913,600	3,494,528
2013	1,001,991	7,784,310	1,895,284	10,681,585
2014	1,035,470	5,606,148	1,206,235*	7,847,853

EXPENSES BY TYPE

<u>Fiscal Year</u> <u>Ending</u> <u>October 31</u>	<u>Benefits**</u>	<u>Administrative</u> <u>Expenses</u>	<u>Total</u>
2001	\$ 4,888,271	\$ 498,603	\$ 5,386,874
2002	5,102,499	459,332	5,561,831
2003	5,467,561	427,028	5,891,589
2004	5,764,126	349,556	6,113,682
2005	6,070,139	517,025	6,587,164
2006	6,511,544	479,289	6,990,833
2007	6,843,367	463,751	7,307,118
2008	7,084,598	449,139	7,533,737
2009	7,490,300	265,325	7,755,625
2010	8,243,471	295,321	8,538,792
2011	8,705,932	250,131	8,956,063
2012	8,964,308	191,531	9,155,839
2013	9,314,049	204,335	9,518,384
2014	9,746,290	375,575	10,121,865

* Not including gain or loss on sale of assets

** Includes refund of employee contributions, if any

APPENDIX C

Analysis of Funding Progress
(In Millions of Dollars)

Fiscal Year Ending October 31	(1) Net Assets Available for Benefits*	(2) Pension Benefit Obligation	(3) Percentage Funded (1) / (2)	(4) Unfunded Pension Benefit Obligation (2) - (1)	(5) Annual Covered Payroll***	(6) Unfunded Pension Benefit Obligation as a % of Covered Payroll (4) / (5)
2001	\$ 71.44	\$ 82.36	87%	\$ 10.92	\$ 10.57	103%
2002	63.25	86.86	73%	23.61	10.89	217%
2003	67.13	90.22	74%	23.09	11.03	209%
2004	68.50	94.77	72%	26.27	11.10	237%
2005	70.11	99.59	70%	29.48	11.26	262%
2006	76.88	105.48	73%	28.60	11.91	240%
2007	84.93	111.25	76%	26.32	13.19	200%
2008	54.56	114.67	48%	60.11	12.97	463%
2009	57.32	120.06	48%	62.74	12.58	499%
2010	58.34	124.59	47%	66.25	11.77	563%
2011	53.44	159.32	34%	105.88	12.33	859%
2012	50.79	164.80	31%	114.01	12.54	909%
2013	110.97	172.95	64%	62.00	12.67	489%
2014	116.65	180.96	65%	64.31	13.86	464%

Analysis of the dollar amounts of net assets available for benefits, pension benefit obligation, and unfunded pension benefit obligation in isolation can be misleading. Expressing the net assets available for benefits as a percentage over time indicates whether the System is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the System. Trends in unfunded pension benefit obligation and annual covered payroll are affected by inflation. Expressing the unfunded pension benefit obligation as a percentage of annual covered payroll approximately adjusts for the effects of inflation and aids analysis of the System's progress made in accumulating sufficient assets to pay benefits when due. Generally, the smaller this percentage, the stronger the System.

* Market Value ** "N/A" = Not Available *** Covered Payroll of Members of Retirement Plan

APPENDIX D

Schedule of Funding Progress
(In Millions of Dollars)

Six Years Ended October 31, 2014

<u>Actuarial Valuation Date October 31</u>	<u>(1) Actuarial Value of Plan Assets</u>	<u>(2) Actuarial Accrued Liability</u>	<u>(3) Funded Ratio (1) / (2)</u>	<u>(4) Unfunded Actuarial Liability (2) - (1)</u>	<u>(5) Annual Covered Payroll</u>	<u>(6) Ratio of Unfunded Actuarial Liability to Annual Covered Payroll (4) / (5)</u>
2009	62.97	120.06	52 %	57.09	12.58	454 %
2010	59.60	124.59	48 %	64.99	11.77	552 %
2011	53.52	159.32	34 %	105.80	12.33	858 %
2012	52.08	164.80	32 %	112.72	12.54	899 %
2013	107.70	172.95	62 %	65.25	12.67	515 %
2014	111.06	180.96	61 %	69.90	13.86	504 %

APPENDIX E

Schedule of Employer Contributions
(In Millions of Dollars)

Six Years Ended October 31, 2014

<u>Fiscal Year Ending October 31</u>	<u>Annual Recommended Contributions</u>	<u>Actual Employer Contributions</u>	<u>Percentage of Actual Employer Contributions to Annual Recommended Contributions</u>
2009	\$ 4,369,000	\$ 1,567,000	36 %
2010	4,681,000	1,400,000	30 %
2011	4,847,900	1,438,000	30 %
2012	7,525,400	1,590,400	21 %
2013	7,951,500	7,784,300	98 %
2014	5,436,900	5,606,100	103 %
